

# REINHOLD ENVIRONMENTAL®



## **2023 Reinhold/PCUG Round Table Presentation**

Cohosted by Duke Energy and Vistra in The Westin Hotel,  
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# The CCR Leachate Debate: Achieving Clarity with Effluent Limitations Guidelines (ELGs)

2023 **Proposed** ELGs

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Senior Environmental Consultant





## Lindy Johnson

- Senior Environmental Consultant
- 28+ years CWA permitting & compliance experience
- 17 years working with ELGs -
  - Reviewing, commenting, and developing implementation strategies



# Agenda

- **Proposed Combustion Residual Leachate ELGs**
- **EPA's Treatment Basis**
- **How CRL may be different from FGD wastewater**
- **Collection and Treatment Options**
- **Oxidation & Polishing Technologies**
- **Next Steps & Recommendations**
- **Other Requirements**



# Sun Safety

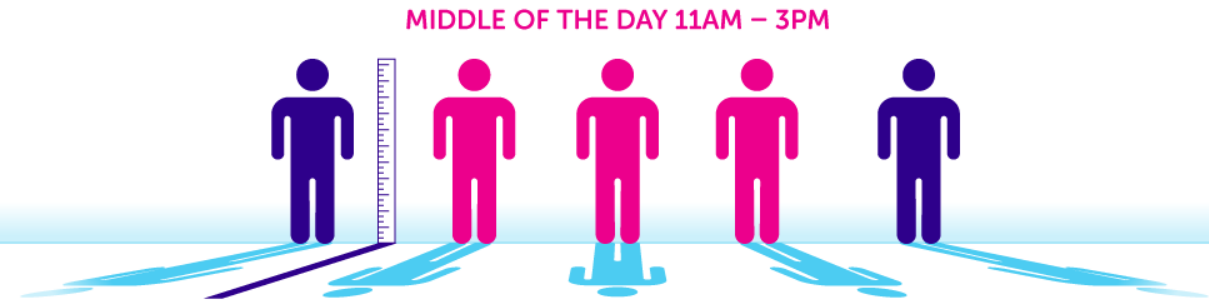
The sun's UV rays are strongest when your shadow is shorter than you

Here are some tips:

- **SHADE:** Stay out of the sun when feasible
- **CLOTHING:** Wear UV protection clothing and cover up
- **HAT:** Broad brim hats that also cover the neck and ears
- **SUNGLASSES:** Wear to reduce risk of cataracts
- **SUNSCREEN:** Broad spectrum for both UVA and UVB rays and has a SPF 15 or higher. Apply 30 minutes before going outside. Reapply every 2 hours, use even on cloudy days.

2x the SPF does NOT mean 2x the protection

SPF	UVB PROTECTION PERCENTAGE
15	93%
30	97%
50	98%
100	99%

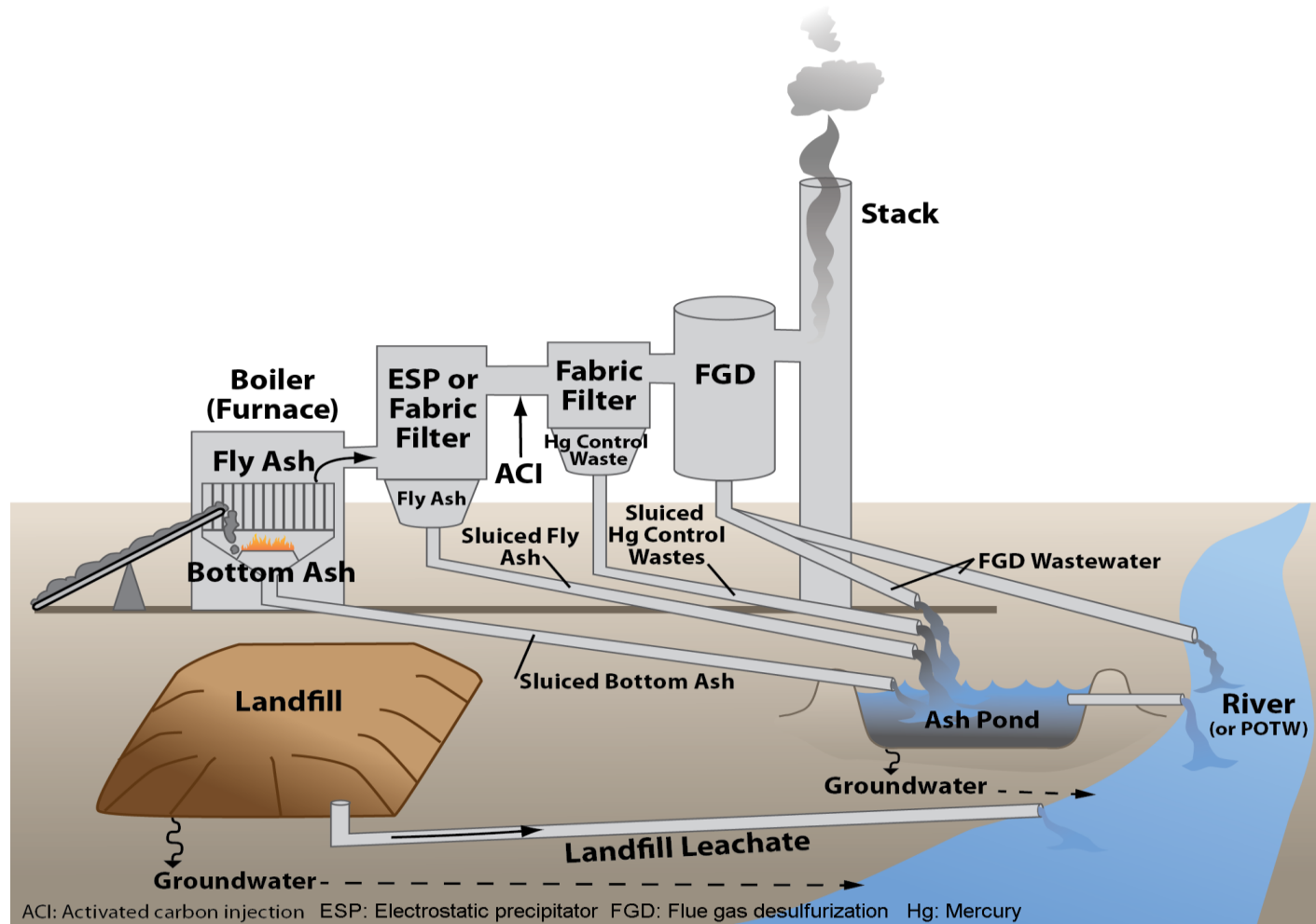


LET'S BEAT CANCER SOONER  
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# The 2023 Proposed Steam Electric ELGs

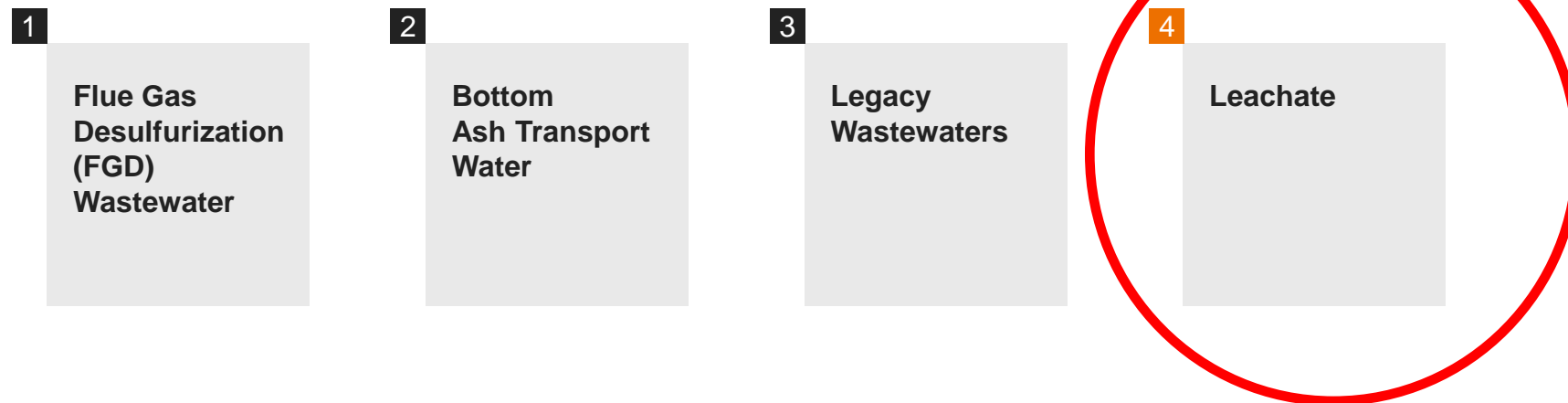




# The 2023 Proposed Steam Electric ELGs

## Effluent Limitations Guidelines and Standards for the Steam Electric Power Generating Point Source Category—40 CFR Part 423 (ELGs)

Proposed updates to ELGs related to:



Docket No.: EPA-HQ-OW-2009-0819

Published in Federal Register: March 29, 2023. Comments were due 5/30/23.

*The following is a technical overview of the proposed rule and is not intended to be comprehensive or provide legal interpretation, advice, or site-specific regulatory guidance.*



# Combustion Residual Leachate (CRL)

**Leachate from landfills or surface impoundments containing combustion residuals.**

Composed of liquid, including any suspended or dissolved constituents in the liquid, that has **percolated through** waste or other materials emplaced in a landfill, or that **passes through** the surface impoundment's containment structure (*e.g., bottom, dikes, berms*).

Includes **seepage and/or leakage** from a combustion residual landfill or impoundment unit.

Includes CRL from landfills and surface impoundments located on **non-adjointing property** when under the operational control of the permitted facility.



# What Drives WWT Design – REGULATIONS!

## Effluent Limitation Guidelines (Proposed 2023 ELGs)

- Arsenic
- Mercury
- TSS & O&G (Currently applicable, same as LVW)

## **NPDES Permits** (National Pollutant Discharge Elimination System)

- Site-specific water quality standards – e.g., additional limitations for copper, selenium to protect water quality



# Proposed CRL ELGs

## Category

CRL Leachate

## Limits

Meet TSS limits (100 daily max/30 monthly average ppm)

Arsenic - 8 ug/L (monthly avg)

Mercury - 356 ng/L (monthly avg)

## Timing

As soon as possible

Final Rule Publication + 60 days - 12/31/29

## Notes

- *Basis is chemical precipitation.*
- *Definition seems to differentiate between leachate & stormwater.*
- ***Leachate discharged via groundwater could broaden applicability. Proposed annual monitoring.***
- *Pre-treatment Std appears to be an error - applicable 60 days from date of final rule publication*

*Note:*

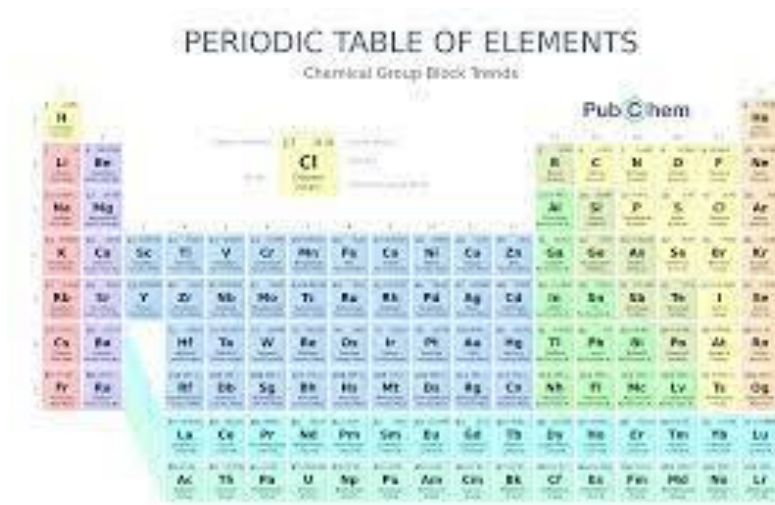
*CCR leachate arsenic concentrations may be greater than found in FGD wastewater.*



# What Drives WWT Design – REGULATIONS! (cont.)

EPA also seeking comments on regulating the following in CRL...

- Antimony
- Barium
- Beryllium
- Cadmium
- Chromium
- Cobalt
- Copper
- Lead
- Magnesium
- Manganese
- Molybdenum
- Nickel
- Thallium
- Titanium
- Vanadium
- Zinc





## How Does CRL Compare to FGD Wastewater?

- When plant ceases operation, shut down the FGD systems
- CRL treatment may continue for years after plant shutdown
  - General 30-year landfill post-closure requirements
  - Treatment needs may vary over time
- Treatment for multiple CRL locations may be required
- Varying landfilled materials and potential variability of soils/etc. with different chemical properties vs FGD



## How does CRL Compare to FGD Wastewater? (cont.)

May be decades old/open or closed/centralized or remote/different flow regimes  
May have various materials in storage with different properties

- Fly ash
- Bottom ash
- FGD solids





## How does CRL Compare to FGD Wastewater? (cont.)

- Mill rejects (pyritic materials), outage wash solids, economizer ash, other waste streams
- May be recovering landfilled CCRs – exposure to air may change leachate chemistry/oxidation state/solubility
- Do not assume landfills are homogenous
- Leachate can change over time



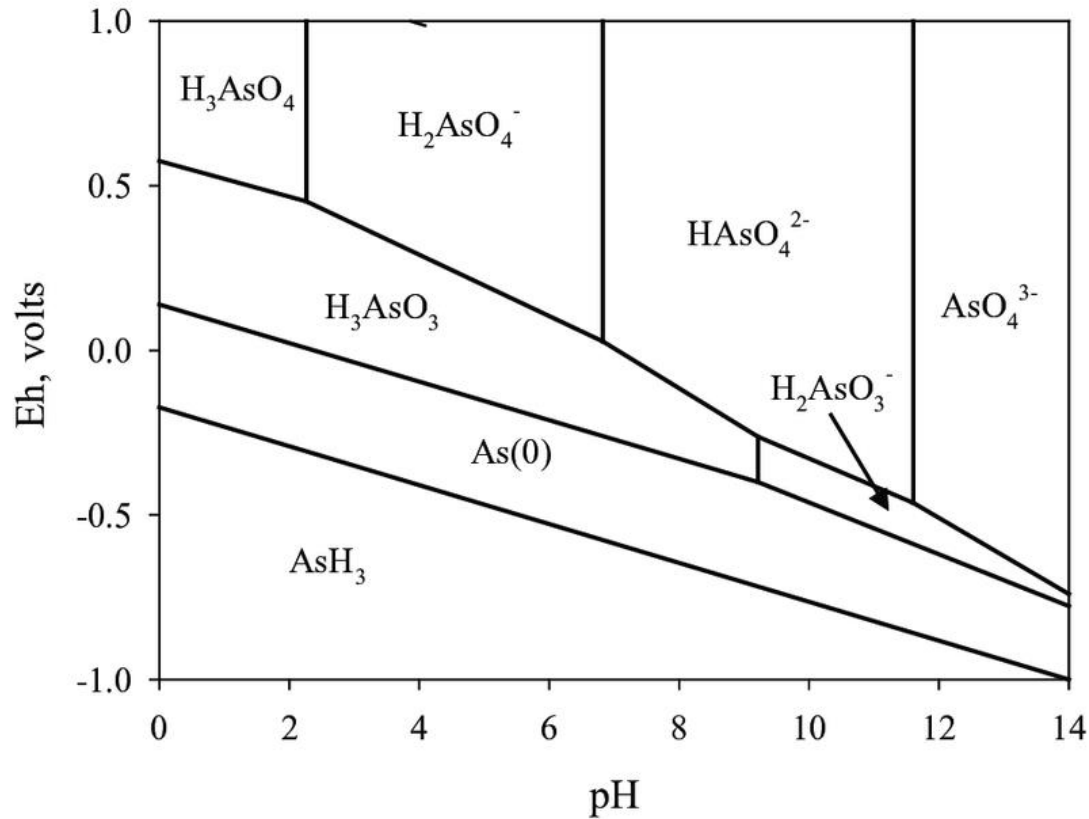
## **ELGs Are Technology – Based Limits**

Technology basis but do not require a prescribed technology.

End of pipe limits: cannot use dilution or receiving body's assimilative capacity to comply.



# Characterize Leachate

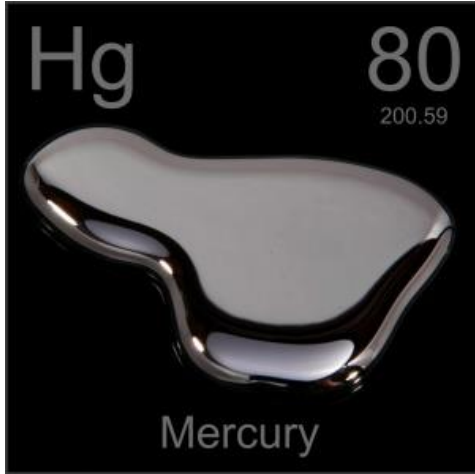


## Pourbaix vs Field Conditions

**Theory:** 25° C in pure water

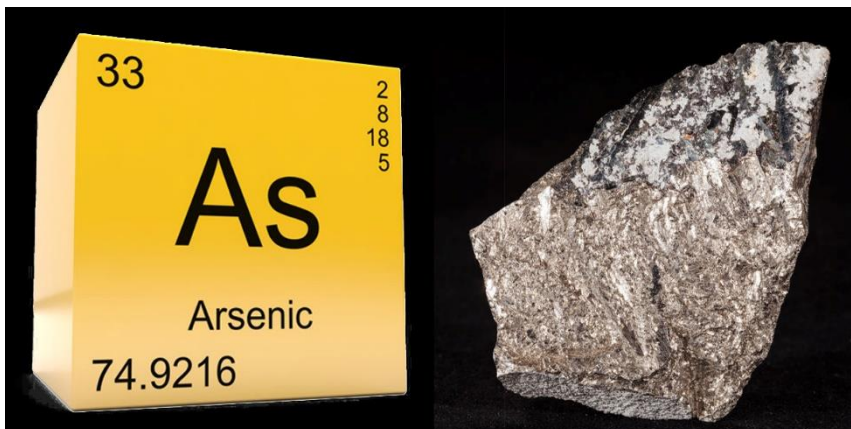
**Reality:** Witches' Brew

- High TDS
- Other metals
- Acidic conditions
- Other anions/cations



## Leachate Sampling

- ✓ Capture dry weather/dry season flows
- ✓ Avoid stormwater dilution to extent practicable





# First Steps – Act Now (Arsenic & others)

## ■ Characterize Leachate

- Arsenic, mercury, other metals (in case EPA adds to the list) - total & dissolved
- Speciate dissolved arsenic
  - Arsenite, As(III)
  - Arsenate, As(V)
- Other treatability constituents (alkalinity, pH, scaling & fouling factors)

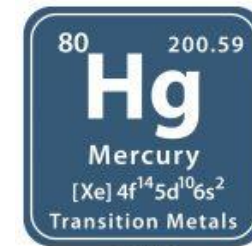




## First Steps – Act Now (Hg)

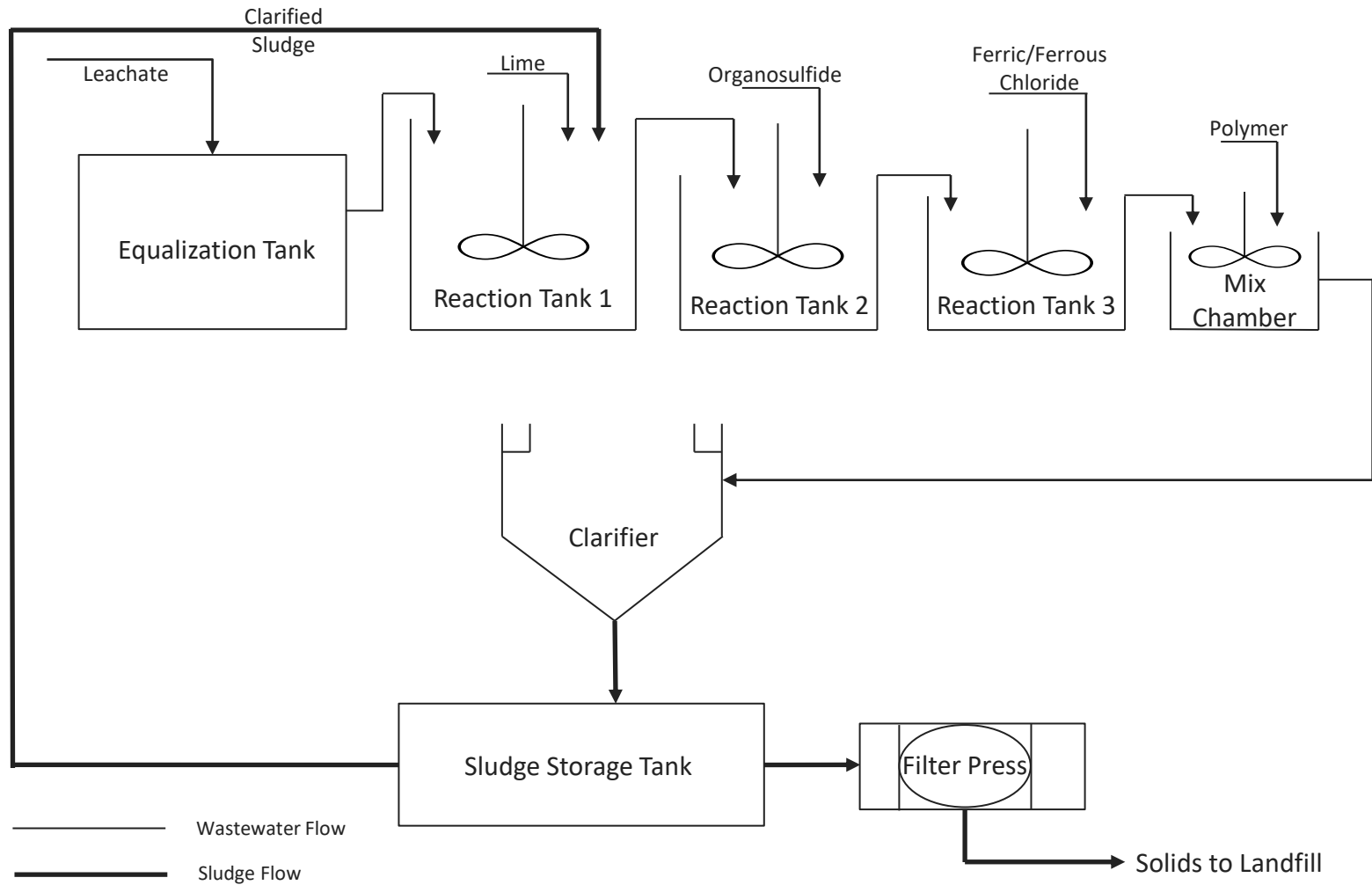
### ▪ Characterize Leachate

- Low level mercury
- Use sufficiently sensitive methods
  - Some methods not sensitive enough for in-stream water quality criteria
  - 200 **ng/L** detection vs 51 **ng/L** **WQS**
  - Use 1631E or 245.1





# Treatment Basis



## Design Basis to Meet CRL ELGs



# Equalization

- Potential chemical variability buffered
- Storm surge flow managed





## Chemical Addition

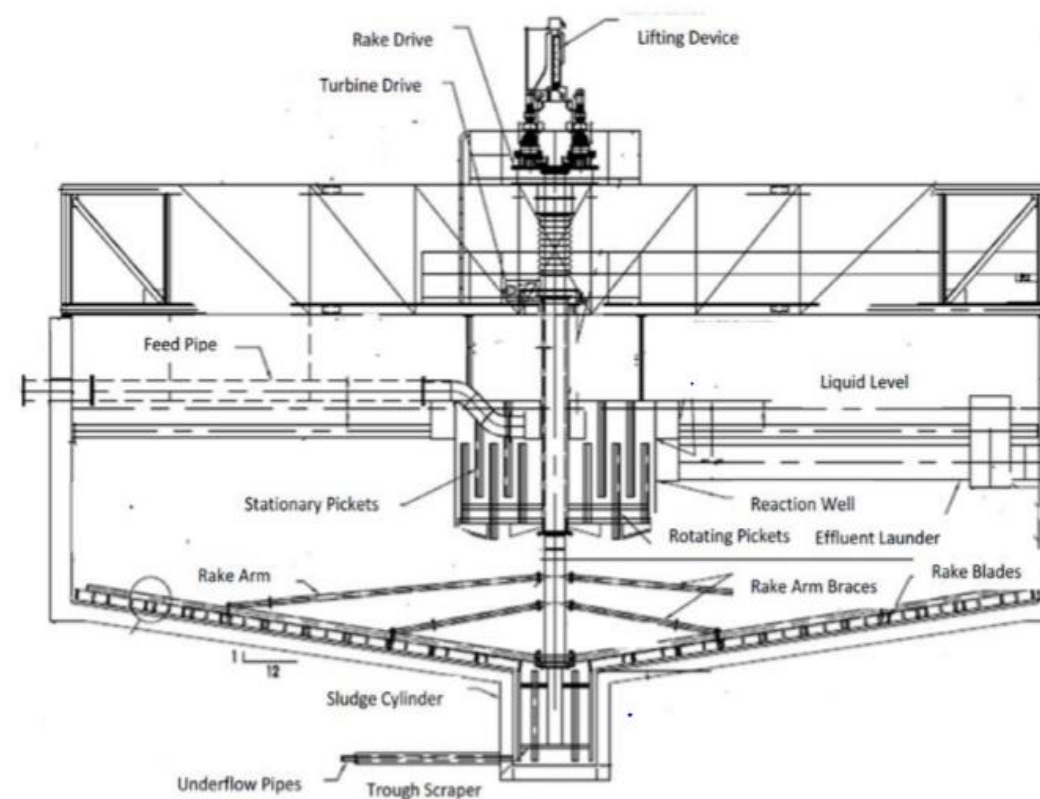
- Lime (**Necessary for leachate?**)
- Organosulfide
- Ferric chloride (**Sulfate?**)



# Clarification

- Polymer addition
- Flocculate & coagulate to get bigger, settleable particles

Diameter of particle	Type of particle	Settling time through 1 m of water
10 mm	Gravel	1 seconds
1 mm	Sand	10 seconds
0.1 mm	Fine sand	2 minutes
10 micron	Protozoa, Algae, Clay	2 hours
1 micron	Bacteria, Algae	8 days
0.1 micron	Viruses, Colloids	2 years
10 nm	Viruses, Colloids	20 years
1 nm	Viruses, Colloids	200 years



Stokes' Law



# Filtration as Part of Chemical Precipitation?

- Not explicitly cited by EPA
- Additional particulate removal
- Sizing flexibility





# Solids Dewatering for Disposal

- Filter press
- Screw press
- Other means of solids dewatering?





# Design Considerations



# Leachate Treatment Collection System Questions

- How leachate collected and conveyed to treatment?
- Multiple CCR disposal units - combine CCR leachate or keep separate?
- Combine with existing WWT treatment?
- Consider direct discharge or pipe to other location
  - Direct discharge requires pH 6.0 – 9.0
  - Meet limits prior to mixing
- Decisions on pre-treatment and polishing
- Disposal of wastes generated by treatment
- Costs/complexity of treatment depend on influents/flow/treatment targets



**Locations combined?**  
Multiple CRL locations possible on site





## Combine with Existing FGD Treatment?

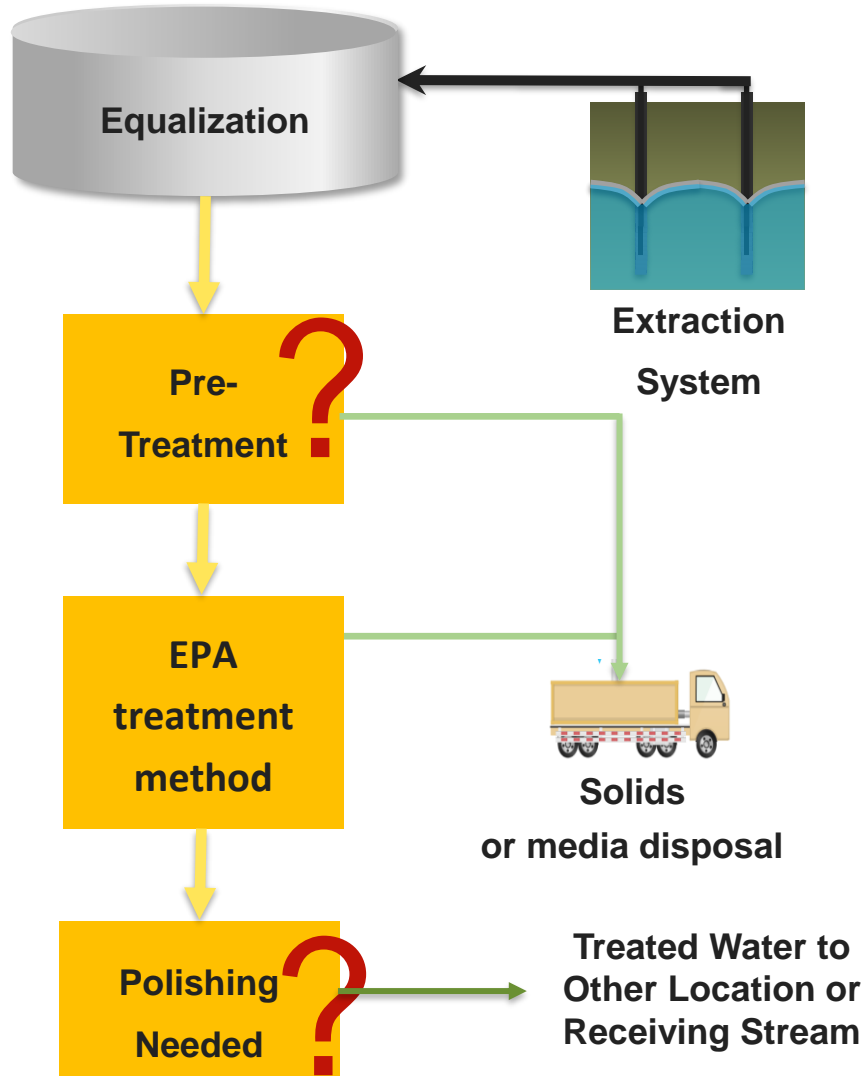
- Dilution flows for FGD-regulated parameters (e.g., Se & nitrate-nitrite)?
- Proposed 2023 ELGs for FGD are no discharge by 12/31/2029 – more stringent than leachate
- Post-retirement: Sizing & turndown issues?



# Combine with Bottom Ash Transport Water System?

- Bottom ash blowdown volumes currently restricted
- Add to chemistry issues that could increase need to blow down
- Proposed ELGs for BATW are no discharge by **12/31/2029**
- Post-retirement: Sizing & turndown issues?





## More Questions...

Is EPA's design robust enough?  
Are other steps needed?



## Comparison – Limited FGD & Leachate Data

Parameter	FGD Influent	Leachate Influent
As, Total (ug/L)	342 – 1040	ND – 4490
As, Dissolved (%)	1.37%	0 – 100%
As(III), % of As(III) + As(V)	N/A	1.4 – 90%

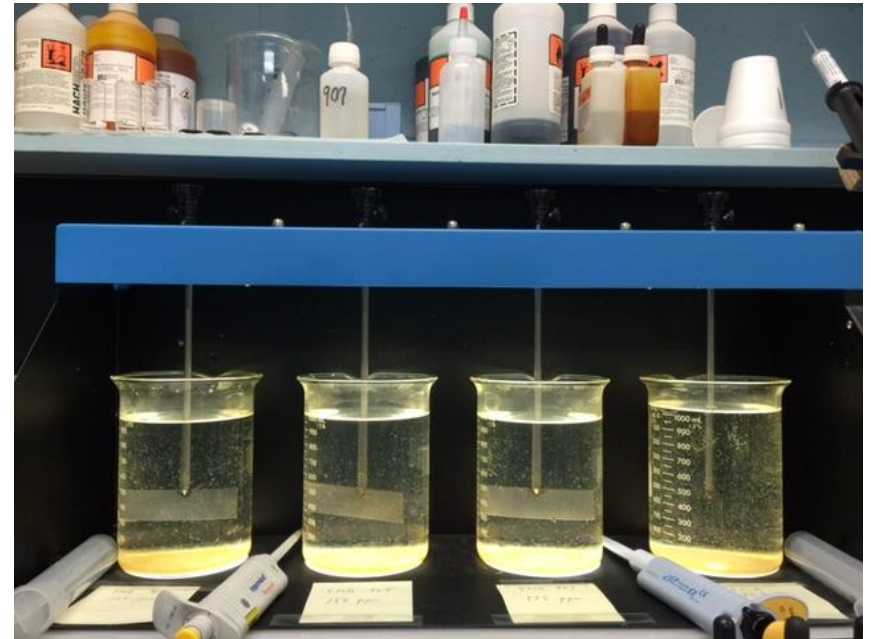
- Limited Hg data shows <200 ng/L for leachate.
- Not sufficiently sensitive for water quality assessment

- Influent may differ widely in As concentration
- Forms different in some cases (As particulate vs dissolved)
- Speciation (arsenite As(III) vs arsenate As(V)) makes a difference in treatment – oxidize to As(V)



## Next Steps - Jar Test Leachate

- **Test EPA's chemical precipitation steps**
  - Same need for sufficiently sensitive methods
  - Understand that jar tests and actual treatment efficacy can vary
  - Temperature matters





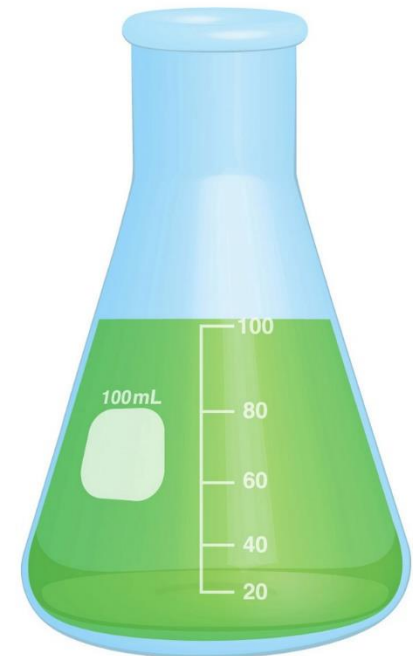
## Next Steps - Jar Testing (cont.)

- **Bench (Jar) Testing with Leachate Samples**
  - EPA recommends hydroxide precipitation
  - Evaluate organosulfide dosing
  - Evaluate iron dosing – ferric chloride (ferric sulfate)
  - Evaluate polymer
  
- **Determine if Additional Treatment Needed**
  - Oxidation to arsenate? Impact to mercury compliance?
  - Polishing needed?



## Next Steps – Is Oxidation Needed?

- **Oxidation of As(III) (arsenite) to As(V) (arsenate)**
- **Facilitates Chemical Precip w/iron**
  - Bleach
  - Permanganate
  - Hydrogen peroxide
  - Ozone



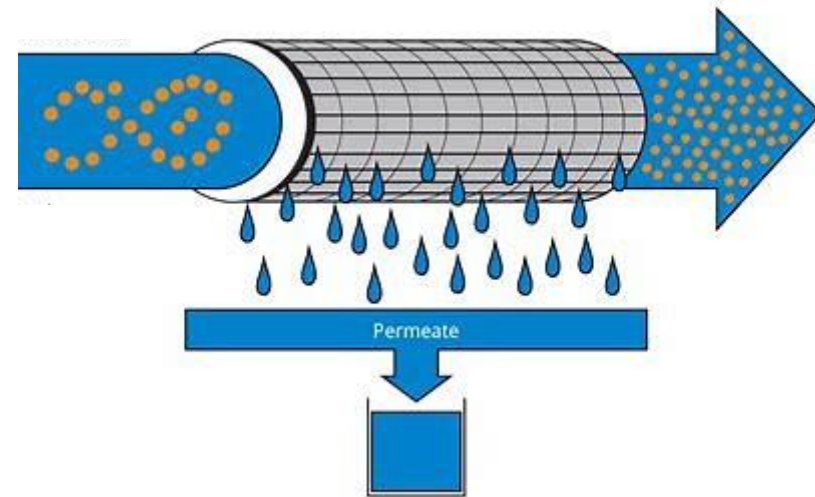


## Next Steps: Is Polishing Needed?

### Membrane Filtration

- Filtration size determination
- Automatic Operation
  - Maintenance & clean in place

### Ion Exchange Practical?





# Redundancy for Compliance & Reliability

## Define redundancy requirements:

- N+1
- Spare parts not available in 24 hrs
- Repair time > than EQ tank capacity

## Confusion by Station Operations:

- 100% duplication has pros & cons
- Duplication means different things to different people
- Membrane filtration – offline for CIP considered in redundancy



# Flexibility for Landfill Post-Closure Operations

## Flux (Mass Loading) can change over time once capped

- **ELGs**

- May require operational flexibility – ability to turn down, start/stop, etc.

- **WQBELs – Mass vs concentration limitations**

- Mass loading can diminish over time as flow through capped landfill is reduced, even if concentration does not decrease



# Safety Considerations

- **Employee Safety & Chemicals**
  - Eyewash
  - Showers
  - Spill Containment
- **Remote Locations**
- **Coal Plant Closures**
- **Vandalism**





# Summary of Next Steps

Characterization of  
CCR leachate

- Sample, sample, sample

Jar Testing

- Test, test, test

Determine if additional  
unit operations needed

- Oxidation step? Polishing Step?

Standalone? Combine?

- Existing treatment? Combined waste formula?



# Additional Compliance Issues



# Special Case...Chimney Drains

- 2023 ELG Rule - Federal Register page 18850 discussion on chimney drains
- EPA asks if should this be subcategorized as this flow would be more dilute
  - Storm flows do not percolate through CCRs
  - How to minimize costs to treat?



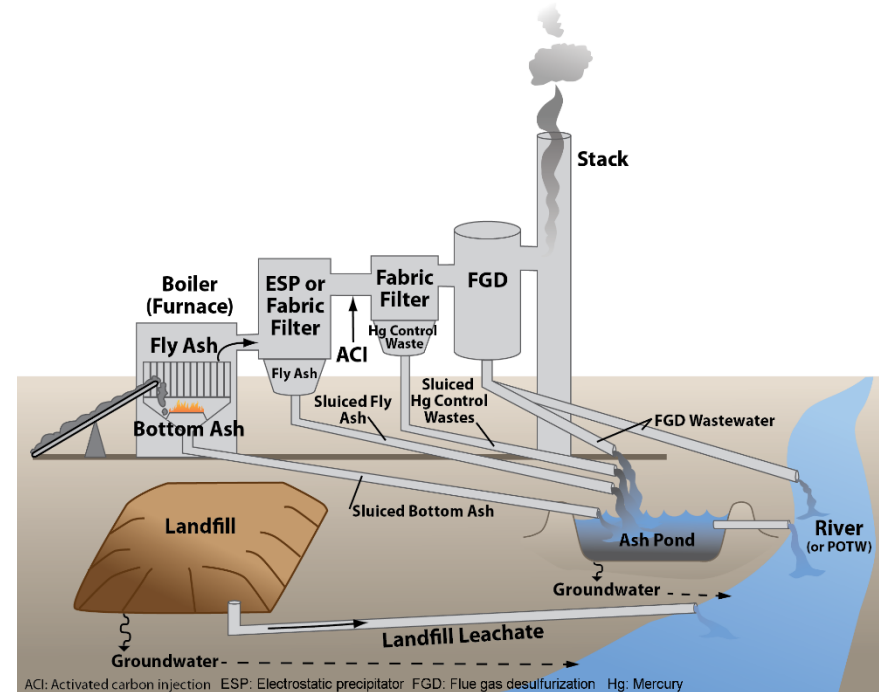
2023  
 Proposed  
 ELGs require  
 companies to  
 develop **ELG**  
 compliance  
 websites\*

\*These can be combined with CCR websites



# Key Consideration: The final Steam Electric ELGs may NOT be the same as proposed in 2023!!!

- Keep abreast of EPA's schedule
- Read the final rule
- Expect legal challenges





**Thank You!**

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